

<b>DEPARTMENT/ DIVISION</b>	City Manager's Office - Corporate Strategic Services	<b>REPORT NO.</b>	R 61/2017
<b>DATE PREPARED</b>	05/29/2017	<b>FILE NO.</b>	
<b>MEETING DATE</b>	06/12/2017 (mm/dd/yyyy)		
<b>SUBJECT</b>	Annual Report Responding to Seven Youth Inquest		

**RECOMMENDATION**

With respect to Corporate Report R61/2017 (City Manager’s Office – Corporate Strategic Services), it is recommended that the Annual Report as described in Attachment A be approved for submission to the Ontario Chief Coroner;

AND THAT sufficient funds be included in the 2018 Budget for consideration to augment contributions from existing budgets and leverage funding from other orders of government to implement actions in response to the recommendations directed to the City of Thunder Bay as detailed in Attachment A;

AND THAT a preliminary costing of implementation of the actions in Attachment A be provided to City Council in advance of Budget 2018;

AND THAT City Council approve the introduction of a First Nation Secondary School Transit Pass Pilot Program for the 2017 – 2018 school year;

AND THAT any evaluation outcomes and recommendations regarding extending the First Nation Secondary School Transit Pass Pilot Program beyond the 2017 – 2018 school year be reported back to City Council;

AND THAT any necessary by-laws be presented to City Council for ratification.

**LINK TO STRATEGIC PLAN**

Goal 2 of the *Becoming Our Best* 2015-2018 Corporate Strategic Plan is to be “Safe, Welcoming and Inclusive”. The Strategic Plan includes strategies and actions to update the Community Safety and Crime Prevention Strategy (2.1.1), the Aboriginal Liaison Strategy (3.2.1.), develop a welcoming strategy with partners including a focus on supporting students relocating to Thunder Bay (2.4.1), and recognizing diversity (Goal 3).

## ***EXECUTIVE SUMMARY***

The Inquest into the Deaths of Seven First Nations Youth (the “Inquest”) concluded on June 28, 2016 when the Jury rendered its verdict. The Jury issued 145 recommendations including 31 directed to the City (among other parties to the Inquest).

While the recommendations are not legally binding, the Inquest’s main purpose was to prevent future deaths of First Nations youth who must live away from their home communities to attend high school in Thunder Bay.

Attachment A provides the City’s Annual Report, which describes actions in response to the recommendations directed to the City.

Attachment B is a letter received from the Ontario Chief Coroner, dated November 3, 2016, requesting that parties named in the recommendations respond by the anniversary of the Inquest on implementation and providing response codes.

Attachment C details the response codes recommended by Administration for each of the recommendations directed to the City.

Attachment D provides an Inquest Update from Thunder Bay Police Service at June 5, 2017.

The recommendations are aimed at improving or implementing programs within the City of Thunder Bay with respect to its physical, social and cultural infrastructure so that everyone coming to Thunder Bay is:

- treated equitably;
- included and engaged;
- safe; and
- able to access opportunities to succeed.

The City of Thunder Bay had standing at the Inquest and has responded to the Jury’s recommendations. Highlights of efforts to date can be found below under the heading Highlights of Efforts to Date.

## ***DISCUSSION***

The Inquest into the Deaths of Seven First Nations Youth (the “Inquest”) concluded on June 28, 2016 when the Jury rendered its verdict. The Jury issued 145 recommendations including 31 directed to the City (among other parties to the Inquest).

A complete copy of the Jury’s verdict and recommendations was sent to the Mayor and Members of Council via email from the Director – Corporate Strategic Services on June 28, 2016.

The Inquest, which began on October 5, 2015, investigated the deaths of seven First Nations youth: Jethro Anderson, Reggie Bushie, Robyn Harper, Kyle Morrisseau, Paul Panacheese, Curran Strang, and Jordan Wabasse.

In a letter (November 3, 2016), Ontario Chief Coroner Dirk Huyer, MD, explained that the purpose of an Inquest is to “look for lessons that can be learned from the deaths that may contribute to a safer future for the living. Juries often make recommendations based on these learned lessons and, while they are not binding, it is hoped that implemented recommendations will prevent future deaths in similar circumstances.”

The Chief Coroner requests a response by the anniversary of the Inquest – June 28, 2017. He further wrote: “We trust they (the recommendations) will be given careful consideration for implementation and, if not implemented, that your organization provides an explanation.”

On January 18, 2017, the Chief Coroner was advised by the City Manager that the Director of Corporate Strategic Services is the member of the City’s Executive Management Team who is leading the City’s response to the Inquest.

### **Recommendations Directed to The City of Thunder Bay**

This Report is intended to provide an overview of actions being undertaken in response to the 31 recommendations directed to the City and other parties and the steps Administration is taking as detailed in Attachment A – City of Thunder Bay Annual Report on Seven Youth Inquest at June 12, 2017.

This Chart provides a high level outline of actions that are being undertaken in response to the recommendations that affect the City and provide the following information:

- Recommendation number as identified in the Jury’s verdict;
- High level description of the recommendation;
- Parties to the Inquest affected by the recommendation;
- Actions Administration is undertaking; and
- Information on current status.

The recommendations are aimed at improving or implementing programs within the City of Thunder Bay with respect to its physical, social and cultural infrastructure so that everyone coming to Thunder Bay is:

- treated equitably;
- included and engaged;
- safe; and
- able to access opportunities to succeed.

### **Guiding Statements**

Wherever the recommendation is directed to the City and other partners, the first step is to meet with the parties to discuss the approach in keeping with the intent of the Guiding Statements.

Recommendation 7 from the Jury states that, in moving forward with any initiatives that respond to the Inquest recommendations, the parties should be guided by the following:

- i. All of the Treaty Partners, including Indigenous communities and governments, Canada and Ontario, must respect the treaty rights of others and work together towards fulfilling treaty obligation;
- ii. First Nations governments exercise inherent control over their education systems;
- iii. First Nation communities seek to have a greater responsibility to govern their own spiritual, cultural, social and economic affairs;
- iv. Without the improvements of conditions in First Nations reserve communities, a gap in education outcomes between Indigenous and non-Indigenous students will remain;
- v. Canada should support individual First Nations communities as they develop local solutions to the effects of colonial policy; and
- vi. In order to ensure timely delivery of publicly funded services to First Nations children, where jurisdictional divisions or disputes within or between governments threaten to delay or impede the provision of services, Jordan's Principle\* should apply.

*\*Child first principle intended to ensure that First Nations children do not experience delay, denial or disruption of services that are normally available to all other children. A members motion (M-296) endorsing the adoption of Jordan's Principle was unanimously passed in the House of Commons in 2007. Truth and Reconciliation Commission Call to Action 3 states: We call upon all levels of government to fully implement Jordan's Principle.*

Nishnawbe Aski Nation, through Deputy Grand Chief Anna Betty Achneepineskum, has provided the political leadership to bring together the parties at a number of different tables to review and discuss various recommendations. This includes a Seven Youth Inquest Political Table meeting held on January 19, 2017. The City was represented by Mayor Keith Hobbs, City Manager Norm Gale, Karen Lewis, Director – Corporate Strategic Services and City Clerk John Hannam. Parties named in the recommendations were also represented including Ministries of the Provincial and Federal Government. The Political Table is scheduled to meet again on June 22, 2017.

### **Highlights of Efforts to Date**

Implementation is being undertaken by an Internal Team led by the Director of Corporate Strategic Services, the City Clerk who manages the Aboriginal Liaison Office, and

Donna Sippala, the Director of Recreation & Culture (Acting). The Internal Team also includes the Director of Human Resources & Corporate Safety and the Supervisor – Staffing, Development & Support Services; the Manager of Transit; Program Supervisor – Children and Youth; Coordinator – Planning, Projects & Development (Community Services); the Aboriginal Liaison; the Crime Prevention Council Coordinator; the Thunder Bay Drug Strategy Coordinator; and Legal Services.

Recommendations were also directed to the Thunder Bay Police Service, which will consider and report separately on their response to those recommendations. See Attachment D – Inquest Update for City Council from the Thunder Bay Police Service.

With the agreement of partners, the City of Thunder Bay has led working groups and meetings regarding a number of recommendations such as Recommendation 49 (one-on-one meetings with education partners), Recommendation 100 (youth partners' forum), Recommendation 115 (watercourse / river safety audit). In other cases, the City has participated in working groups and meetings called by other partners responding to the Inquest such as Ontario Recommendation 78 (coordination of services), and Recommendation 91 (missing person investigations and searches).

The City of Thunder Bay had standing at the Inquest and has responded to its recommendations. See Attachment A for full details. Highlights of efforts to date include:

- Meeting one-on-one with representatives of the education sector to discuss what we are each doing for outreach and orientation of students who are new to Thunder Bay. Divisions across the City participate in orientation events and programs. Plans to enhance the City's contributions to outreach and orientation will be in place for September 2017 (see more detail below under the heading Outreach and Orientation).
- Working, under Council's leadership, with requests for assistance with student living centres for DFCHS and MLC.
- Submitted a letter of intent to Public Safety Canada for a Youth Inclusion Program which will address youth safety, youth crime prevention, and well-being, with a focus on providing positive role models and mentors to Indigenous youth attending school in Thunder Bay.
- Providing enhanced availability of the Aboriginal Liaison Office to our partners to provide assistance to the families when the missing person protocol is activated.
- Held a Youth Partners Forum in January 2017 to explore coordination of city-wide youth recreation programming.
- Developed and launched a Youth Opportunities TBay Facebook page in February 2017 for community groups to share opportunities and supports for youth.
- Promoted P.R.O Kids, which opens up opportunities for participation in city and community programs, through meetings with partners, resulting in more applications.
- Approved a grant in January 2017 for a sports equipment lending library hosted by MLC that would be open to all First Nations youth attending school in Thunder Bay.
- Reviewing processes for hiring of youth and possible enhancements to City Aboriginal Cultural Sensitivity training

- Reproducing the Declaration of Commitment to Urban Aboriginal People for posting in all City buildings this summer.
- Created an Anti-Racism resources section on the City website ([www.thunderbay.ca/antiracism](http://www.thunderbay.ca/antiracism))
- Launching Incident Reporting, a partnership program between the City of Thunder Bay's Anti-Racism & Respect Committee and Diversity Thunder Bay, on June 27. People who experience or witness racism will have an opportunity to report it, to tell their story and be referred to resources for assistance.
- Conducted training and audits of watercourse / river areas, known to be frequented by youth, in May (see more detail below under the heading Watercourse / River Safety Audits)
- Proposing a First Nation Secondary School Pass Pilot Program for the 2017 - 2018 school year, subject to Council's approval. This subsidized pass is meant to help overcome barriers faced by students who come to Thunder Bay from northern communities with respect to transportation issues to and from school as well as when accessing City programs and recreational service opportunities (see more detail below under the heading First Nation Secondary School Pass Pilot Program).
- Meeting, through the Intergovernmental Affairs Committee, with various Federal and Provincial Ministers to discuss the need for funding to address the needs of urban Aboriginal residents.

### **Outreach and Orientation – Maamawe (All Together)**

From December 2016 to the present time and ongoing, the City Clerk, Director of Corporate Strategic Services, Aboriginal Liaison Office and Crime Prevention Coordinator have been meeting one-on-one with representatives from the education sector to find out what each does to orient and welcome new students to the city and start to explore what we can do together. These meetings relate to a number of recommendations including Number 49 (consultation with community partners on orientation), Number 74 (student orientation), and Number 117 (speakers to attend schools to provide information on topics aimed to engage students).

Consultation meetings have been held with representatives of Lakehead Catholic District School Board, Thunder Bay Police Service, Lakehead University Truth and Reconciliation Chair, Matawa Learning Centre, Lakehead University Student Union, Seven Generations Education Institute, Lakehead District School Board. Administration is working on scheduling meetings with Fort William First Nation, Nishnawbe Aski Nation, Northern Nishnawbe Education Council and Oshki Anishinawbeg Student Association (Confederation College). Divisions across the City (including but not limited to Aboriginal Liaison Office, Recreation & Culture, Transit, Crime Prevention and Emergency Services) participate in orientations events and programs. Plans to enhance the City's orientation and outreach efforts will be in place by September 2017.

## **Training**

The City of Thunder Bay provides Aboriginal Cultural Awareness training as part of its two-day New Employee Orientation. As well, Walk a Mile training is offered to employees through the Aboriginal Liaison Office, using the short documentary film series, professional curriculum and trained community facilitators. A program to offer Aboriginal Cultural Awareness training to existing employees is in development through a partnership between the Office of the City Clerk and Human Resources with a number of the bargaining agents who represent unionized employees working for the City. This enhanced training is in response to the Truth and Reconciliation Call to Action 57 and the Seven Youth Inquest. Costing will follow the development of program options.

## **Watercourse / River Safety Audits**

Recommendation 115 reads:

*The City of Thunder Bay, Thunder Bay Police Service (TBPS), Northern Nishnawbe Aski Education Council (NNEC), Dennis Franklin Cromarty High School (DFCHS), Keewatinook Okimakanak (KO), Independent First Nations Alliance (IFNA), Shibogama First Nations Council, Matawa Learning Centre (MLC) should consult on the terms of reference for a safety audit of the river areas frequented by First Nation students and youth in the evenings. The consultation and resulting audit should be undertaken as soon as practicable. Subject to the findings of the audit, some possible responses to identified issues could include improved lighting, emergency button poles, under-bridge barricades, or increased police patrols.*

Planning for implementation of this recommendation began in November 2016. On January 11, 2017, all named parties on Recommendation 115 came together to develop Terms of Reference to guide their work. Additional parties who were invited to participate and took part include: Nishnawbe Aski Nation (NAN), CN Rail Police, CP Rail Police, and Shelter House.

The Group's Purpose was:

To identify and comprehensively address safety and security issues/concerns relative to selected local watercourse areas frequented by Indigenous youth in Thunder Bay, from a physical design perspective using Crime Prevention Through Environmental Design (CPTED) principles. The overall goal is to improve safety.

Three watercourse locations where youth are known to gather were identified and selected as priority locations. The Terms of Reference were confirmed at a second meeting on May 5, 2017.

On May 15-16, 2017, Barry Horrobin, Safety & Security Specialist with the Windsor Police Service and his colleague Stephen Lynn came to Thunder Bay to facilitate training in Crime Prevention Through Environmental Design (CPTED) and to lead safety audits

at the three locations. A total of 50 individuals participated, including all named parties on the Recommendation, and the additional parties named above. Several organizations brought additional staff, including Mental Health Workers and On-Call Student Support Workers. Youth from some of these organizations also attended.

Safety audits were conducted both during the daytime, and at night (in the dark) to identify lighting concerns and other nighttime safety issues.

A Report is forthcoming, and will identify safety and security findings, including deficiencies and recommendations to improve safety for youth, and all users of these watercourse areas.

### **First Nation Secondary School Transit Pass Pilot Program**

Further to the Jury recommendation to Ontario (Recommendation 78) to work with the City, NNEC, DFCHS, KO and MLC to develop a plan that would assist students to overcome barriers including with respect to transportation issues to and from school as well as when accessing City programs and recreational service opportunities, Thunder Bay Transit proposes to introduce a First Nation Secondary School Pass (FNSSP) '*Pilot Program*' for the 2017 - 2018 school year. This work is also consistent with City of Thunder Bay (Recommendation 102) to develop a plan to assist students who would like to attend City programs by overcoming barriers including transportation.

It is proposed that the subsidized school pass be made available to eligible First Nation students who are not permanent City residents and are living temporarily in Thunder Bay to attend secondary school. The pass will provide students a photo identification card as well as unlimited monthly access to conventional transit services during the pilot program period.

At present, students are provided monthly transit passes by their sponsored community organizations, e.g. NNEC, KO, MLC, or their home community, e.g. Eabametoong First Nation, Marten Falls First Nation. During the pilot program, there will no longer be a need for the community or organization to purchase and distribute passes every month to students. Transit Administration will issue photo identification bus passes to each eligible student for the 2017 - 2018 school year and will invoice the community or organization monthly for all active passes for the portion they are covering. The pass would also apply to students over 18 years old.

The initial price structure for the pilot program will be introduced at \$41.25 per eligible student per month. This initial price is similar and based upon the Annual Senior Pass price structure contained in Transit's Revenue & Fare Strategy (Report 2013.007) and will be subject to any annual User Fee By-Law increases.

In order to implement the pilot program, based on about 500 students participating, the anticipated subsidy amount required for September to December 2017 is approximately at \$45,000. The pilot program will result in lost revenue of up to \$45,000 in 2017 and

may result in an unfavourable variance. In order to fund the remainder of the pilot program through to the end of the 2017 - 2018 school year, an additional \$68,000 will be required in the 2018 Budget.

The pilot program will be reviewed with all partners in spring 2018 to evaluate and determine whether or not to extend the program further. Key Performance Indicators that will be evaluated will include ridership, pass distribution administration, and internal and external feedback.

#### Pilot Program Terms & Conditions

- The pass is non-transferable and only to be used by the assigned cardholder.
- Students will be deemed eligible upon proof of temporary residence in Thunder Bay for the purposes of attending secondary school.
- The pass will become invalid and be taken away if used by anyone other than the assigned cardholder.
- All passes will be considered active unless returned to Transit Services.
- All active passes will be invoiced monthly to the sponsoring organization or home community.
- Invoices must be paid within 30 days of invoice date in accordance with City of Thunder Bay's Finance policy.
- The replacement of any lost or missing passes will be subject to an administration fee as yet to be determined.

#### Communications

Subject to Council's approval, this Annual Report will be provided to the Office of the Chief Coroner and shared with the public on the City's website and provided to our partners. An overview of the City's efforts to respond to the Inquest will be shared through the City's communication channels including the June/July *MyTbay* citizen newsletter and Facebook page. The overview will also be published in *The Chronicle-Journal* and *The Source*.

#### ***FINANCIAL IMPLICATION***

Costing of implementation of the actions as detailed in Attachment A is ongoing. Funding will be required for implementation of certain recommendations including but not limited to:

- First semester of the First Nation Secondary School Transit Pass Pilot Program-(lost revenue of up to \$45,000).
- Second semester of the First Nation Secondary School Transit Pass Pilot Program (budget for lost revenue of up to \$68,000).
- Implementation of recommendations from the watercourse / river safety audits (cost to be determined after report received).

- Enhanced training in response to the Truth and Reconciliation Call to Action 57 and the Inquest (program options in development and costing to follow).
- Youth inclusion program including mentorship (efforts to seek funding from other orders of government ongoing).

Administration recommends that sufficient funding be included in the 2018 Budget for consideration to augment contributions from existing budgets and leverage funding from other orders of government to implement the actions detailed in Attachment A with a preliminary costing to be provided to City Council in advance of Budget 2018.

The City's Intergovernmental Affairs Committee is seeking support from the Federal and Provincial Governments for implementation of recommendations by the City and other parties.

### ***CONCLUSION***

It is concluded that the Annual Report as described in Attachment A should be approved for submission to the Ontario Chief Coroner together with the completed Chart of Responses to Jury Recommendations template provided by the Ontario Chief Coroner (Attachment C);

AND THAT that sufficient funding should be included in the 2018 Budget for consideration to augment contributions from existing budgets and leverage funding from other orders of government to implement actions in response to the recommendations directed to the City of Thunder Bay as detailed in Attachment A. It is further concluded that a preliminary costing of implementation of the actions in Attachment A be provided to City Council in advance of Budget 2018.

### ***BACKGROUND***

The Inquest started on October 5, 2015, and concluded on June 28, 2016. The City was granted standing at the Inquest and provided evidence through a panel presentation by former City Manager Tim Commisso, Karen Lewis, Director – Corporate Strategic Services, John Hannam, City Clerk, and Donna Sippala, Director – Recreation & Culture (Acting).

The City provided evidence with respect to the general operation of the municipality including funding, its Strategic Plans, and its ability to pass by-laws with respect to the economic, social and environmental well-being of the municipality.

Evidence also described programs and initiatives supported by the City including:

- Diversity Thunder Bay
- Thunder Bay Anti-Racism & Respect Committee

- Aboriginal Liaison Strategy
- Elder's Advisory Council
- Thunder Bay Crime Prevention Council
- Thunder Bay Drug Strategy
- Recreation and Facilities Master Plan
- Thunder Bay Youth Strategy
- Respect. Initiative
- P.R.O. Kids
- Children's Charter
- Inspire Thunder Bay Culture Plan

As well, the City gave evidence on initiatives undertaken in response to the goals established by the various City Strategic Plans adopted by City Council over the years including:

- Declaration of Commitment between the City and Urban Aboriginal People
- Declaration of Commitment between the City and Fort William First Nation
- Involvement in orientation and welcoming students coming to Thunder Bay for high school
- Development of the respect. Positive Youth Identity campaign
- Development of options for a youth centre
- Establishment of a youth centre in partnership with Wasaya Group Inc.
- Support of a youth centre within the Thunder Bay Indian Friendship Centre, now known as the Thunder Bay Indigenous Friendship Centre
- Sponsorship of the Fall Feast and Festival of Services
- Short documentary film series "Walk a Mile", curriculum and training
- Aboriginal Youth Development program
- Supporting the development of Student Living Centres for students of Dennis Franklin Cromarty High School and Matawa Learning Centre

***REFERENCE MATERIAL ATTACHED***

Attachment A – City of Thunder Bay Annual Report on Seven Youth Inquest at June 12, 2017

Attachment B – Letter from Ontario Chief Coroner Dirk Huyer, MD, dated November 3, 2016, providing response codes for responses to the recommendations

Attachment C – Response to Jury Recommendations to City - Template provided by Ontario Chief Coroner at June 12, 2017

Attachment D – Inquest Update for City Council from the Thunder Bay Police Service at June 5, 2017

***PREPARED BY: Karen Lewis, Director – Corporate Strategic Services***

<p><b>THIS REPORT SIGNED AND VERIFIED BY:</b> (NAME OF GENERAL MANAGER) Norm Gale, City Manager</p>	<p><b>DATE:</b> February 17, 2017</p>
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**City of Thunder Bay Annual Report on Seven Youth Inquest at June 12, 2017 - Attachment A**

**Chart of Recommendations Directed to the City of Thunder Bay**

**Guiding Statements:**

- a) All of the Treaty Partners, including indigenous communities and governments, Canada and Ontario, must respect the treaty rights of others and work together towards fulfilling treaty obligations;
- b) First Nations governments exercise inherent control over their education systems;
- c) First Nation communities seek to have a greater responsibility to govern their own spiritual, cultural, social and economic affairs;
- d) Without the improvement of conditions in First Nations reserve communities, a gap in education outcomes between Indigenous and non-Indigenous students will remain;
- e) Canada should support individual First Nations communities as they develop local solutions to the effects of colonial policy, and;
- f) In order to ensure timely delivery of publicly funded services to First Nations children, where jurisdictional divisions or disputes within or between governments threaten to delay or impede the provision of services, Jordan's Principle should apply.

<b>Recommendation 7. Recognition of the autonomy of First Nations through the use of guiding statements when implementing recommendations</b>			
<b>Parties Named</b>	<b>Actions</b>	<b>CTB Responsibility</b>	<b>Status</b>
Canada, Ontario, City of Thunder Bay (CTB), Thunder Bay Police Service (TBPS), Nishnawbe Aski Nation (NAN), Northern Nishnawbe Education Council (NNEC), Keewaytinook Okimakanak (KO), Dennis Franklin Cromarty High School (DFCHS), Matawa Learning Centre (MLC)	Guiding Statements (above) reviewed at initiating meeting for initiatives, included in first meeting packages and displayed.	Director - Corporate Strategic Services	<i>1 - Recommendation has been implemented</i> Ongoing

**City of Thunder Bay Annual Report on Seven Youth Inquest at June 12, 2017 - Attachment A**

<b>Recommendation 49.</b> Consultation with Community Partners, and provide students prior to their move to Thunder Bay with firsthand information, re: community supports and opportunities in Thunder Bay			
<b>Parties Named</b>	<b>Actions</b>	<b>CTB Responsibility</b>	<b>Status</b>
Canada, Ontario, CTB, NAN, NNEC, KO, DFCHS, MLC	From December 2016 to the present time and ongoing, the Clerk, Director of Corporate Strategic Services, Aboriginal Liaison Office, Crime Prevention Coordinator have been meeting one-on-one with representatives from the education sector to find out what they do to orient and welcome new students to the city and start to explore what we can do together. These meetings relate to a number of recommendations including Number 49 (consultation with community partners on orientation), 74 (student orientation), and 117 (speakers to attend schools to provide information on topics aimed to engage students).	City Clerk/Director-Corporate Strategic Services	<i>1 - Recommendation has been implemented</i> Ongoing
	To date, consultation meetings have been held with representatives of Lakehead Catholic District School Board, Thunder Bay Police Service, Lakehead University Truth and Reconciliation Chair, Matawa Learning Centre, Lakehead University Student Union, Seven Generations Education Institute, Lakehead District School Board. the Aboriginal Liaison Office is working on scheduling meetings with Fort William First Nation, Nishnawbe Aski Nation, Northern Nishnawbe Education Council and Oshki Anishinawbeg Student Association (Confederation College). A summary will be prepared when the meetings are complete.	Aboriginal Liaison	
	Divisions across the City (including but not limited to Aboriginal Liaison Office, Recreation & Culture, Transit, Crime Prevention and Emergency Services) participate in orientation events and programs. The Internal Team (also includes Human Resources, Transit, Recreation & Culture, Aboriginal Liaison Office, Crime Prevention Council, Thunder Bay Drug Strategy and Legal Services) will review input to determine next steps. Plans to enhance the City's orientation and outreach efforts will be in place by September 2017	City Clerk/Director-Corporate Strategic Services	

**City of Thunder Bay Annual Report on Seven Youth Inquest at June 12, 2017 - Attachment A**

<b>Recommendation 60.</b> Avoid or resolve Zoning By-law issues, re: construction of facilities (e.g. student residence on college campus)			
<b>Parties Named</b>	<b>Actions</b>	<b>CTB Responsibility</b>	<b>Status</b>
NNEC, CTB	Under Council's leadership, Corporation working with requests as leads move forward with projects	General Manager- Development & Emergency Services	<i>8 - Content or intent of recommendation is already in place</i> Ongoing as needed

<b>Recommendation 74.</b> Student welcome orientation session (including provision of City maps, transit maps, community centres, and activities)			
<b>Parties Named</b>	<b>Actions</b>	<b>CTB Responsibility</b>	<b>Status</b>
CTB	See Recommendation 49	Internal Team	<i>8 - Content or intent of recommendation is already in place</i> Ongoing as needed

<b>Recommendation 75.</b> Act as a resource to identify Community Partners including, but not limited to, Canada and Ontario who could provide support, and fund peer leaders and mentors			
<b>Parties Named</b>	<b>Actions</b>	<b>CTB Responsibility</b>	<b>Status</b>
Canada, Ontario, CTB	Reflected in recommendation 51 of the Recreation & Facilities Master Plan: Develop a mentorship program through the City's Children and Youth Section that pairs Indigenous students with other resident youth in the community to help them become acquainted with their new place of residence. To be developed in partnership (i.e. Indigenous Liaisons for the local school boards)	Director - Recreation & Culture	<i>1A - Recommendation will be implemented</i> City Council approved Master Plan January 16, 2017
	Develop implementation plan with a 1 - 5 year horizon	Director - Recreation & Culture	Pending response to funding request below
	Letter of Intent submitted to Public Safety Canada for a Youth Inclusion Program (\$1.35 Million a year for five years). The priority issues the proposed project will address are youth safety, youth crime reduction, and well-being, with a focus on providing positive role models and mentors to Indigenous youth attending school in Thunder Bay	Director-Corporate Strategic Services/Director - Recreation & Culture	Pending response

**City of Thunder Bay Annual Report on Seven Youth Inquest at June 12, 2017 - Attachment A**

**Recommendation 91.** Timely reporting of missing students and consistent practices among institutions, re: students reported missing and sudden death investigations (i.e. timely reporting, public awareness, information sheets, social media search, press releases, best practices for interviews, internal search plans, global search plans, missing person risk factors, training)

<b>Parties Named</b>	<b>Actions</b>	<b>CTB Responsibility</b>	<b>Status</b>
NAN, CTB, TBPS, NAPS, NNEC, KO, DFCHS, MLC	Offer support to partners, particularly from Aboriginal Liaison Office as resource when protocol is activated. Police have made its Missing Persons procedures online, has been working with the parties on protocols. A meeting of the named parties to discuss Recommendation 91 is scheduled for June 5 in NAN offices.	City Clerk	<i>1A - Recommendation will be implemented</i> Ongoing

**Recommendation 99.** Use of social media and internet to notify students of opportunities (e.g. employment, recreation, volunteering) and consult with students on best way to notify students of opportunities

<b>Parties Named</b>	<b>Actions</b>	<b>CTB Responsibility</b>	<b>Status</b>
CTB	Discussions as part of Recommendation 49 will result in process to talk to students about the best way to communicate, followed by discussion of next steps with Internal Team	City Clerk/Director-Corporate Strategic Services	<i>1A - Recommendation will be implemented</i> Ongoing

**City of Thunder Bay Annual Report on Seven Youth Inquest at June 12, 2017 - Attachment A**

**Recommendation 100.** Use of social media to explore options for promoting youth opportunities and programming, including Twitter, Facebook

Parties Named	Actions	CTB Responsibility	Status
CTB	<p>As recommended by community organizations at the Youth Partners' Forum at the Kinsmen Youth Centre (January 2017), the City of Thunder Bay developed a Youth Opportunities TBay facebook page in February 2017. The page allows community groups to provide content related to youth opportunities and services including recreation, events, employment, education, health and wellness and other supports available in the community for youth. The City will continue to monitor and promote the page, and seek new partners for content.</p> <p>Further related action to be implemented includes Recommendation 50 of the Recreation &amp; Facilities Master Plan: Initiate a social marketing campaign to promote city-owned facilities as safe spaces for all people. This campaign should involve: cultural sensitivity training for City staff within facilities; and the expansion of orientation tours for new Indigenous students boarding in the city to allow youth to become acquainted with key program and facility staff within City-owned recreation buildings.</p>	Director-Recreation & Culture	<p><i>1 - Recommendation has been implemented</i></p> <p>City Council approved Master Plan January 16, 2017</p>

**Recommendation 102.** Consult and liaise with NNEC, Dennis Franklin Cromarty High School, Keewatinook Okimakanak, and Matawa Learning Centre to develop a plan to assist students to City programs, including transportation

Parties Named	Actions	CTB Responsibility	Status
CTB	See 49 regarding initial meetings	City Clerk/Director-Corporate Strategic Services	<p><i>1A - Recommendation will be implemented</i></p> <p>Ongoing</p>
	Recreation & Culture Division meeting with partners to discuss input into programs	Director - Recreation & Culture	Ongoing
	Convene a consultation meeting with partners and Transit, which was held May 4, 2017. This meeting resulted in the development of the proposed First Nation Secondary School Transit Pass Pilot Program for the 2017/2018 school year, subject to Council's approval.	Director-Corporate Strategic Services/City Clerk	Recommended pilot program will be presented to City Council on June 12, 2017.

## City of Thunder Bay Annual Report on Seven Youth Inquest at June 12, 2017 - Attachment A

**Recommendation 103.** Liaise with Dennis Franklin Cromarty High School and Matawa Learning Centre to provide copies of "The Key, and other materials, re: recreational programs

Parties Named	Actions	CTB Responsibility	Status
CTB	Key Coordinator was in contact with Staff from MLC and DFCHS in Fall 2016, and both are now added to the distribution list	Director-Recreation & Culture	<i>1 - Recommendation has been implemented</i> Completed

**Recommendation 104.** Promote P.R.O. Kids to NAN, NNEC, Dennis Franklin Cromarty High School, Keewaytinook Okimakanak, Matawa Learning Centre

Parties Named	Actions	CTB Responsibility	Status
CTB	PRO Kids staff have met with several of the agencies listed in the recommendation, and continue to reach out to the remaining agencies listed. In 2016, 302 referrals were made to PRO Kids from Aboriginal service agencies. New referrals have been received in the last year from DFCHS following the NAN Student Orientation, and from Matawa following a PRO Kids presentation to students in May 2017. PRO Kids staff will meet with and/or present opportunities to all groups listed before the end of 2017.	Director-Recreation & Culture	<i>1A - Recommendation will be implemented</i> Ongoing

**Recommendation 105.** Use of the Recreation & Facilities Master Plan "Stakeholder + Public Consultation Plan" to assess the needs of the community, re: youth and youth programming, including tapping into the voices of First Nations and Métis youth

Parties Named	Actions	CTB Responsibility	Status
CTB	As part of the consultation process for the Recreation & Facilities Master Plan, a focus group specific to barriers and opportunities for Indigenous children and youth related to recreation was conducted and feedback informed specific recommendations that have since been approved by City Council. Youth provided feedback on needs around youth programming through a high school student survey and a recreation-based art project for children grades 1-6, as well as feedback more specific to Indigenous youth during the NAN Student Orientation in fall 2016	Director-Recreation & Culture	<i>1 - Recommendation has been implemented</i> City Council approved Master Plan January 16, 2017
	Partners Forum was held on Jan.19, 2017 for input on City-wide youth programming including opportunities at the new Youth Centre (Kinsmen site) Discussion included: Education & Employment, Welcoming Students to Thunder Bay, Mental Health & Addictions and Recreation: Extracurricular activities and interests	Director-Recreation & Culture	Forum held January 19, 2017

**City of Thunder Bay Annual Report on Seven Youth Inquest at June 12, 2017 - Attachment A**

<b>Recommendation 106.</b> Once Recommendation No. 105 has been achieved, identify and pursue funding and resources to meet these needs, including Federal and Provincial funding			
<b>Parties Named</b>	<b>Actions</b>	<b>CTB Responsibility</b>	<b>Status</b>
CTB	Staff have reviewed needs related to the outcomes of Recommendation 105.	Director-Recreation & Culture	<i>1A - Recommendation will be implemented</i> Ongoing
	Community, Youth & Cultural funding Program Grant was approved in January 2017 for a sports equipment lending library hosted by MLC that would be open to all First Nations Youth attending school in Thunder Bay.	Director-Recreation & Culture	Approved January 2017
	The City did not receive funding for the Ontario 150 Partnership Program for a 'Youth for Youth: Celebrating Diversity, Working Toward Unity Project', however the City will continue to pursue other options for funding to meet needs of Indigenous youth moving forward.	Director-Recreation & Culture	Pending response

**City of Thunder Bay Annual Report on Seven Youth Inquest at June 12, 2017 - Attachment A**

<b>Recommendation 107.</b> Coordinate participation of Dennis Franklin Cromarty High School and Matawa Learning Centre students in recreation programs and events, including use of skating rinks			
<b>Parties Named</b>	<b>Actions</b>	<b>CTB Responsibility</b>	<b>Status</b>
CTB, NNEC, KO, DFCHS, MLC	Partners Forum was held for input on City-wide youth programming including opportunities at the new Youth Centre (Kinsmen site) Discussion included: Education & Employment, Welcoming Students to Thunder Bay, Mental Health & Addictions and Recreation: Extracurricular activities and interests	Director-Recreation & Culture	<i>1A - Recommendation will be implemented</i> Forum held January 19, 2017
	Community, Youth & Cultural funding Program Grant was approved in January 2017 for a sports equipment lending library hosted by MLC that would be open to all First Nations Youth attending school in Thunder Bay	Director-Recreation & Culture	Approved by City Council in January 2017
	Other opportunities will be sought and Administration will have increased awareness of the needs of First Nations and Métis communities. Children & Youth staff invited partners including DFCHS and MLC to attend the Partners Forum at the Kinsmen Centre and offered the use of the Kinsmen Centre for youth programming. Staff assisted in the coordination of a hockey program hosted by MLC at the Kinsmen Centre outdoor rinks and will continue to pursue options for future use of skating rinks by DFCHS and MLC students.	Internal Team	Ongoing

## City of Thunder Bay Annual Report on Seven Youth Inquest at June 12, 2017 - Attachment A

**Recommendation 108.** Develop policy and procedures for dealing with incapacitated youth (under 18), including addressing the safety of youth who are denied or removed from, or exit, Transit Services, including training of Operators and Controllers

Parties Named	Actions	CTB Responsibility	Status
CTB	Internal review ongoing of procedures, protocols and training to address the safety of all riders who appear to be unable to care for themselves and/or are in apparent distress while ensuring the safety and well-being of the passenger, other passengers, and the operator. Following the review, consideration may be given to further actions to improve procedures, protocols and training.	Manager - Transit	8 - Content or intent of recommendation is already in place

**Recommendation 109.** Develop and report on employment equity targets for Indigenous youth hired by the City

Parties Named	Actions	CTB Responsibility	Status
CTB	Review and discuss intent of recommendation, current practices and recommended changes	Director - Human Resources & Corporate Safety	2 - Under consideration Ongoing
	Reflected in recommendation 52 of the Recreation & Facilities Master Plan: Reevaluate and, as appropriate, revisit the hiring requirements for Recreation & Culture staff to reflect learned experience an alternative certification/training to allow persons with non-traditional education to access employment opportunities within the City for the delivery of recreational programs and services Recreation & Culture staff worked directly with Indigenous organizations who were encouraging youth to apply to City summer programs. Space was provided at the Kinsmen Youth Centre to allow youth and staff from these organizations to use the computers to create résumés and print applications. This will continue during high application times.	Director - Recreation & Culture	City Council approved Master Plan on January 16, 2017

**Recommendation 110.** Review "Welcome Thunder Bay" and incorporate better reflection of Indigenous presence in the territory for millennia

Parties Named	Actions	CTB Responsibility	Status
CTB	See Recommendation 49. Initial meetings with partners in December 2016 to March 2017	City Clerk/Director- Corporate Strategic Services	1A - Recommendation will be implemented Ongoing

**City of Thunder Bay Annual Report on Seven Youth Inquest at June 12, 2017 - Attachment A**

<b>Recommendation 111.</b> Post "Declaration of Commitment" (dated March 29, 2010) in all City Buildings			
<b>Parties Named</b>	<b>Actions</b>	<b>CTB Responsibility</b>	<b>Status</b>
CTB	Identify locations, reproduce artwork, order plaques and post during summer 2017. Support Departments through the Aboriginal Liaison Office in incorporating the posting of the Declaration in training and celebration opportunities.	Director-Corporate Strategic Services/City Clerk	<i>1A - Recommendation will be implemented</i> Summer 2017

<b>Recommendation 112.</b> Encourage and support Anti-Racism, Respect, and Crime Prevention Committees, and develop a public education campaign identifying and discussing the issue of racially motivated crimes involving Indigenous communities			
<b>Parties Named</b>	<b>Actions</b>	<b>CTB Responsibility</b>	<b>Status</b>
CTB	Anti-racism Resources have been added to Anti-Racism & Respect web page ( <a href="http://www.thunderbay.ca/antiracism">www.thunderbay.ca/antiracism</a> ). Incident Reporting to be launched on June 27.	Anti-Racism & Respect Committee/Director-Corporate Strategic Services	<i>1A - Recommendation will be implemented</i> Launch June 27
	Also Included recommendation as an action in Strategic Priority 2: Strong Neighbourhoods of the Safer Thunder Bay 2017-2020 Community Safety and Well-Being Strategy	Crime Prevention Council Coordinator	Further consideration of the issue of racially motivated crime will be one result of the watercourse / river safety audits

<b>Recommendation 113.</b> Take into account the need to appoint Indigenous representative(s) on the Thunder Bay Police Services Board			
<b>Parties Named</b>	<b>Actions</b>	<b>CTB Responsibility</b>	<b>Status</b>
Ontario, CTB	Council to respond to recommendation from Police Service Board	City Clerk	<i>1A - Recommendation will be implemented</i> Pending recommendation from TBPSB

## City of Thunder Bay Annual Report on Seven Youth Inquest at June 12, 2017 - Attachment A

**Recommendation 114.** Consultation between numerous Community Partners, including Health Canada, Northwest LHIN, EMS, et al, to develop an alternative facility or intoxicated youth (e.g. shelter or detox unit for youth under 25)

Parties Named	Actions	CTB Responsibility	Status
Canada, Ontario, CTB, NAN, NNEC, KO, MLC	Offer support through the Drug Strategy when the lead for this recommendation is identified through consultation among the named parties	Director-Corporate Strategic Services/Drug Strategy Coordinator	3 - <i>Unresolved Issues</i> Spring 2017
	Include as an action in TBDS Strategic Plan 2017-2020	Thunder Bay Drug Strategy Coordinator	Complete
	Write letter to Keith Zehr and Justice Marc Bode, co-chairs for the Crossover Youth Project. Offer support to the subcommittee looking at developing a safe sobering site for youth under 25. Discuss partners with subcommittee	Thunder Bay Drug Strategy Coordinator	Letter sent

**Recommendation 115.** Consult with Community Partners, TBPS, NNEC, DFCHS, KO, Independent First Nations Alliance (IFNA), Shibogama and MLC on TOR for safety audit of rivers frequented by First Nation students (e.g. improved lighting, emergency button poles, under-bridge barricades, increased police patrols)

Parties Named	Actions	CTB Responsibility	Status
CTB, TBPS, NNEC, KO, DFCHS, MLC	Included as an action in Safer Thunder Bay 2017-2020 Community Safety and Well-being Strategy, which was approved by City Council on December 19, 2016	Crime Prevention Council Coordinator	1 - <i>Recommendation has been implemented</i>
	Initial discussion on process at NAN Task Force on Community Safety, which include some of the partners. Agreed CTB should facilitate a meeting of the partners	Director-Corporate Strategic Services/Crime Prevention Council Coordinator	December 1, 2016
	Working meetings of the named partners and other affected partners to prepare and finalize Terms of Reference for the Safety Audit held January 11 and May 5, 2017.	Director-Corporate Strategic Services/Crime Prevention Council Coordinator	Terms of Reference and Planning finalized
	Training and audits conducted May 15-16, 2017, with 50 participants from all named parties participating including youth, mental health and on-call student support workers. The training and audits were led by safety and security experts. A preliminary report is being expedited and is expected to be received by mid June.	Director-Corporate Strategic Services/Crime Prevention Council Coordinator	Training and audits conducted. Report to come and implementation planning, starting with highest priorities, to follow

**City of Thunder Bay Annual Report on Seven Youth Inquest at June 12, 2017 - Attachment A**

**Recommendation 116.** Work with First Nation experts to develop a local and social media campaign, which addresses: challenges, health and safety, racism of First Nation students, and reporting racism

<b>Parties Named</b>	<b>Actions</b>	<b>CTB Responsibility</b>	<b>Status</b>
CTB, NAN, DFCHS, MLC	See Recommendation 49. As part of discussions, formulate process for asking youth how they want us to communicate with them. Following that, determine next steps	City Clerk/Director-Corporate Strategic Services	2 - <i>Under consideration</i> Suggested social media campaign pending consultation with youth
	See Recommendation 112 regarding Anti-racism resources and Incident Reporting	Anti-Racism & Respect Communittee/Director-Corporate Strategic Services	Launch June 27

**Recommendation 117.** Consult with Community Partners to arrange for speakers/instructors to attend schools to provide information on topics which are aimed to engage the students

<b>Parties Named</b>	<b>Actions</b>	<b>CTB Responsibility</b>	<b>Status</b>
CTB, NNEC, KO DFCHS, MLC	See Recommendation 49 - will be considered as part of enhanced orientation and outreach efforts for September 2017	City Clerk/Director-Corporate Strategic Services	8 - <i>Content or intent of recommendation is already in place</i>

**City of Thunder Bay Annual Report on Seven Youth Inquest at June 12, 2017 - Attachment A**

**Recommendation 118.** Review the Calls to Action from the Truth and Reconciliation Commission, including Number 57, and consider appropriate action

<b>Parties Named</b>	<b>Actions</b>	<b>CTB Responsibility</b>	<b>Status</b>
CTB	Consider in renewal of the Aboriginal Liaison Strategy and other cultural awareness training and activities. The City of Thunder Bay provides Aboriginal Cultural Awareness training as part of its expanded two-day New Employee Orientation. As well, Walk a Mile training is offered to employees through the Aboriginal Liaison Office, using the short documentary film series, professional curriculum and trained community facilitators. A program to provide Aboriginal Cultural Awareness training to existing employees is in development through a partnership between the Office of the City Clerk and Human Resources & Corporate Safety. This enhanced training is in response to the Truth and Reconciliation Call to Action 57 and the Seven Youth Inquest. Costing will follow the development of program options.	City Clerk/Aboriginal Liaison/Human Resources & Corporate Safety	<i>1A - Recommendation will be implemented</i> Ongoing
	Discussion with Dr. Marie Wilson, Commissioner with the Truth and Reconciliation Commission of Canada	Director-Corporate Strategic Services/City Clerk	March 22, 2017

**Recommendation 119.** Review the United Nations Convention on the Rights of the Child and the United Nations Declaration of the Rights of Indigenous Peoples

<b>Parties Named</b>	<b>Actions</b>	<b>CTB Responsibility</b>	<b>Status</b>
CTB	Consider in renewal of the Aboriginal Strategy and other cultural awareness training and activities	City Clerk/Aboriginal Liaison	<i>1 - Recommendation will be implemented</i>

**City of Thunder Bay Annual Report on Seven Youth Inquest at June 12, 2017 - Attachment A**

**Recommendation 120.** Canada and Ontario should meet with and consult with the City of Thunder Bay in order to discuss funding requirements or additional resources necessary to assist the City in implementing and supporting the Recommendations aimed at supporting Indigenous youth travelling to the City in order to access a secondary education program

<b>Parties Named</b>	<b>Actions</b>	<b>CTB Responsibility</b>	<b>Status</b>
Canada, Ontario, CTB	Discussed at meeting on various issues with David Zimmer, Minister of Indigenous Relations and Reconciliation	Intergovernmental Affairs Committee	3 - <i>Unresolved Issues</i> Met Sunday, October 2, 2016
	Discussed at meeting on various issues with Minister Patty Hajdu and MP Don Rusnak	Intergovernmental Affairs Committee	Met Monday, November 7, 2016

**Recommendation 139.** Pursuant to Recommendation Number 57 of the Truth and Reconciliation Commission's Calls to Action, provide skills-based training in intercultural competency, conflict resolution, human rights, anti-racism to staff

<b>Parties Named</b>	<b>Actions</b>	<b>CTB Responsibility</b>	<b>Status</b>
Canada, Ontario, CTB	CTB provides training on Workplace Harassment and Discrimination that references human rights. Aboriginal Cultural Awareness training is provided as part of the City's Corporate Orientation and "Walk-A-Mile" cultural awareness training is conducted by City Clerk's Office. Conflict resolution training has been provided as a regular part of the Corporate Training Program. As noted under Recommendation 118, a program to provide Aboriginal Cultural Awareness Training to existing employees is in development through a partnership between the Office of the City Clerk and Human Resources & Corporate Safety.	City Clerk/Director-Corporate Strategic Services/Director-Human Resources & Corporate Safety	1B - <i>Alternate recommendation has been implemented</i>

**City of Thunder Bay Annual Report on Seven Youth Inquest at June 12, 2017 - Attachment A**

**Recommendation 143.** Prepare an Annual Report (prior to June 29, 2017), including: implementation of Recommendations (i.e. accepted in whole, in part, or not at all); explanation of decision to implement or not; progress of implementation of recommendations; steps taken and steps planned

<b>Parties Named</b>	<b>Actions</b>	<b>CTB Responsibility</b>	<b>Status</b>
Canada, Ontario, CTB, TBPS, NAPS, NAN, NNEC, KO, DFCHS, MLC, LCBO, P.A.R.T.Y., Office - Chief Coroner (OCC)	Tracking activities	Director-Corporate Strategic Services	<i>1 - Recommendation has been implemented</i> This chart and input from internal team
	Report to City Council on approach by recommendation	Director-Corporate Strategic Services	Monday, February 27, 2017
	Internal meetings	Director-Corporate Strategic Services	Meet in mid Feb / May 2017
	Prepare initial web page to house report and link to consolidated page	Director-Corporate Strategic Services	Following February 27, 2017, report to Committee of the Whole
	Draft Annual Report for internal review	Director-Corporate Strategic Services	Met in May 2017
	Annual Report to COW for approval	Director-Corporate Strategic Services	Monday, June 12, 2017
	Prepare response to Ontario Chief Coroner	Director-Corporate Strategic Services	Immediately following approval by Council

**Recommendation 144.** Agree on a process re: where Annual Reports are to be posted, acknowledging the limited resources of First Nations parties (e.g. on one of the party's website)

<b>Parties Named</b>	<b>Actions</b>	<b>CTB Responsibility</b>	<b>Status</b>
CTB, Canada, Ontario, TBPS, NAPS, NAN, NNEC, KO, DFCHS, LCBO, P.A.R.T.Y. Program, OCC	Discuss with partners	Director-Corporate Strategic Services	<i>1A - Recommendation will be implemented</i> June 2017

**City of Thunder Bay Annual Report on Seven Youth Inquest at June 12, 2017 - Attachment A**

<b>Recommendation 145.</b> Revise current policies to reflect new tasks and procedures where Recommendations are accepted			
<b>Parties Named</b>	<b>Actions</b>	<b>CTB Responsibility</b>	<b>Status</b>
CTB, Canada, Ontario, TBPS, NAPS, NAN, NNEC, KO, DFCHS, LCBO, P.A.R.T.Y. Program, OCC.	Discuss with Internal Team to determine CTB requirements. Discuss with partners.	Director-Corporate Strategic Services	<i>1 A - Recommendation will be implemented</i>



**Office of the Chief Coroner**  
25 Morton Shulman Avenue  
Toronto ON M3M 0B1  
Telephone: (416) 314 4000  
Facsimile: (416) 314 4030

**Bureau du coroner en chef**  
25 avenue Morton Shulman  
Toronto ON M3M 0B1  
Téléphone: (416) 314 4000  
Télécopieur: (416) 314 4030

November 3, 2016

Via email: [khobbs@thunderbay.ca](mailto:khobbs@thunderbay.ca)

Keith Hobbs  
Mayor  
City of Thunder Bay  
500 Donald Street East  
PO Box 800  
Thunder Bay ON P7C 5K4

Dear Mayor Hobbs:

**Re: Inquest into the deaths of Seven First Nations Youths:**

**Jethro ANDERSON (d. 11/Nov/2000); Reggie BUSHIE (d. 01/Nov/2007);  
Robyn HARPER (d. 13/Jan/2007); Kyle MORRISSEAU (d. 10/Nov/2009);  
Paul PANACHEESE (d. 11/Nov/2006); Curran STRANG (d. 26/Sep/2005);  
Jordan WABASSE (d. 10/May/2011)**

**OCC Inquest File No.: Q2016-26  
Date Inquest Jury Verdict &  
Recommendations Received: 28 June 2016**

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The jury in the inquest into the deaths of seven First Nations youths has made recommendations which your organization may be in a position to implement. Please report back regarding your consideration to implement the recommendations relating to your organization by completing the attached chart, *Responses to Jury Recommendations*, and applying the appropriate response codes. Your response is requested by **June 28, 2017**.

A list of other organizations also requested to report back is provided.

It is important to explain the significance of inquests and consequent recommendations under the *Coroners Act*. An inquest is a public hearing conducted by a coroner before a jury of five community members. Inquests are held for the purpose of informing the public about the circumstances of a death. An inquest does not find fault, blame or legal wrongdoing but rather examines the circumstances of one or more deaths and looks for lessons that can be learned from the death(s) that may contribute to a safer future for the living. Juries often make recommendations based on these learned lessons and,

while they are not binding, it is hoped that implemented recommendations will prevent future deaths in similar circumstances.

The inquest jury verdict and recommendations are located on the Office of the Chief Coroner, Ministry of Community Safety and Correctional Services website at:

[http://www.mcscs.jus.gov.on.ca/english/DeathInvestigations/Inquests/VerdictsRecommendations/OCC\\_verdicts.html](http://www.mcscs.jus.gov.on.ca/english/DeathInvestigations/Inquests/VerdictsRecommendations/OCC_verdicts.html)

The presiding inquest coroner's verdict explanation is located on the Canadian Legal Information Institute (CanLII) website at:

[http://www.canlii.org/en/on/onocco/nav/date/2016\\_06.html](http://www.canlii.org/en/on/onocco/nav/date/2016_06.html)

Your response will be considered public and may be released to interested parties upon request. Summaries of responses to recommendations from all inquests are also compiled by our office and made available to the public.

Please provide us with the name and contact information of the individual leading your organization's response by February 3, 2017. As well, if you feel any of the recommendations should be directed elsewhere, complete the attached Contact Information and Recommendation Referrals form and forward to [OCC.inquiries@ontario.ca](mailto:OCC.inquiries@ontario.ca).

As noted above, inquest jury recommendations are not legally binding; however, we trust they will be given careful consideration for implementation and, if not implemented, that your organization provides an explanation.

Thank you for participating in this important process. Please contact us if you have any questions.

Sincerely,



Dirk Huyer, MD  
Chief Coroner for Ontario

DH/msp

*Enclosures:*

Responses to Jury Recommendations

Response Codes

List of Organizations Requested to Respond to Jury Recommendations

Contact Information and Recommendation Referrals



## OCC Response Codes

Response Code	Response Legend
1	Recommendation <i>has</i> been implemented
1A	Recommendation <i>will</i> be implemented
1B	Alternate recommendation <i>has been</i> implemented
2	Under consideration
3	Unresolved issues
4	Rejected
4A	Rejected due to flaws
4B	Rejected due to lack of resources
5	Not applicable to agency assigned
6	No response
7	Unable to evaluate
8	Content or intent of recommendation is already in place

## **List of Organizations Requested to Respond to Jury Recommendations**

### **Seven First Nations Youths Inquest Q2016-26**

*(Jethro Anderson, Reggie Bushie, Robyn Harper,  
Kyle Morrisseau, Paul Panacheese, Curran Strang & Jordan Wabasse)*

Canada (Ministry of Indigenous and Northern Affairs Canada)

City of Thunder Bay

Dennis Franklin Cromarty High School (DFCHS)

Health Canada

Keewaytinook Okimakanak (KO)

Liquor Control Board of Ontario (LCBO)

Matawa Learning Centre (MLC)

Nishnawbe Aski Nation (NAN)

Nishnawbe Aski Police Service (NAPS)

Northern Nishnawbe Education Council (NNEC)

Office of the Chief Coroner

Ontario (Ministry of Indigenous Relations and Reconciliation)

P.A.R.T.Y. Program of Thunder Bay

Thunder Bay Police Service (TBPS)

**Responses to Jury Recommendations to City**  
**On Template Provided by Ontario Chief Coroner**  
**Seven First Nations Youths Inquest Q2016-26**  
*(Jethro Anderson, Reggie Bushie, Robyn Harper,  
 Kyle Morrissette, Paul Panacheese, Curran Strang & Jordan Wabasse)*

**CITY OF THUNDER BAY – June 12, 2017**

RECOMMENDATION #: 7, 49, 60, 74, 75, 91, 99, 100, 102 through 120, 139, 143 through 145
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REC. #	ORGANIZATION'S RESPONSE	OCC RESPONSE CODE
7	See attachment A: Response to recommendations directed to the City.	1
49	See attachment A.	1
60	See attachment A.	8
74	See attachment A.	8
75	See attachment A.	1A
91	See attachment A.	1A
99	See attachment A.	1A
100	See attachment A.	1
102	See attachment A.	1A
103	See attachment A.	1
104	See attachment A.	1A

**Responses to Jury Recommendations to City**  
**On Template Provided by Ontario Chief Coroner**  
**Seven First Nations Youths Inquest Q2016-26**  
*(Jethro Anderson, Reggie Bushie, Robyn Harper,  
 Kyle Morrisseau, Paul Panacheese, Curran Strang & Jordan Wabasse)*

**CITY OF THUNDER BAY – June 12, 2017**

**RECOMMENDATION #:**  
 7, 49, 60, 74, 75, 91, 99, 100, 102 through 120, 139,  
 143 through 145

REC. #	ORGANIZATION'S RESPONSE	OCC RESPONSE CODE
105	See attachment A.	1
106	See attachment A.	1A
107	See attachment A.	1A
108	See attachment A.	8
109	See attachment A.	2
110	See attachment A.	1A
111	See attachment A.	1A
112	See attachment A.	1A
113	See attachment A.	1A
114	See attachment A.	3
115	See attachment A.	1

**Responses to Jury Recommendations to City  
On Template Provided by Ontario Chief Coroner  
Seven First Nations Youths Inquest Q2016-26  
(Jethro Anderson, Reggie Bushie, Robyn Harper,  
Kyle Morrisseau, Paul Panacheese, Curran Strang & Jordan Wabasse)**

**CITY OF THUNDER BAY – June 12, 2017**

<p><b>RECOMMENDATION #:</b> 7, 49, 60, 74, 75, 91, 99, 100, 102 through 120, 139, 143 through 145</p>
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REC. #	ORGANIZATION'S RESPONSE	OCC RESPONSE CODE
116	See attachment A.	2
117	See attachment A.	8
118	See attachment A.	1A
119	See attachment A.	1
120	See attachment A.	3
139	See attachment A.	1B
143	See attachment A.	1
144	See attachment A.	1A
145	See attachment A.	1A





***Inquest Update for City Council from the Thunder Bay Police Service***

**TBPS Progress as of June 5, 2017**

**Preamble:**

Recommendation 91 includes NAN, City of Thunder Bay, TBPS, NAPS, NNEC, KO, DFC and MLC as being responsible for the formation of a working group to discuss best practices applicable to their respective roles pertaining to students from remote First Nations communities attending secondary school in Thunder Bay.

The TBPS was the first named organization to initiate contact with all involved parties in September 2016 to ensure that the inquest recommendations would be addressed. Since that time, the TBPS has met separately with the named parties to discuss the 13 subsections of Recommendation 91. We have moved forward on a number of initiatives to address these recommendations which are in place today.

There are 8 named parties for this working group which includes a number of educational organizations. The key to being able to effectively address Recommendation 91 is to have all parties involved in a coordinated effort. On May 5, 2017, an inquest coordinator from NAN was designated to bring all of the named parties together to address all of the subsections of inquest Recommendation 91.

**The Thunder Bay Police Service efforts to date include:**

- Public awareness of Missing Person report procedures are available on the TBPS website <http://www.thunderbaypolice.ca/missing-persons>
- Changes were made to our missing person policy prior to the inquest. Since this is an operational policy, we continue to review and revise as appropriate. Officers have been provided up to date training on these procedures.
- The TBPS is working with Matawa, DFC, KO, and NNEC on missing persons' protocols and contact information for their on-call workers. The Police Service has requested a set list of descriptors and identifiers for all students attending Thunder Bay from Northern First Nations Communities.
- The NAN Inquest coordinator has called a meeting for those named in Recommendation #94 regarding a working group for best practices for policies/protocols to reporting missing persons on June 5, 2017 The TBPS will be participating in this meeting.
- The TBPS utilizes social media as one of the many tools used in missing person investigations.
- Press releases are created by the TBPS in consideration of the specific circumstances of each individual investigation. The working group still needs to consider best practices for media releases.
- NAN Legal Services has been utilized as a liaison to assist persons who have challenges or fears in their dealings with police.



## ***Inquest Update for City Council from the Thunder Bay Police Service***

- Walk a Mile training continues for members of the TBPS. Over 80% of our members have received this training.
- The TBPS Training Unit provides the Police Services Board with an annual report summarizing training undertaken by our members.
- The TBPS provided personal safety training to members of the Bear Clan Patrol (a NAN initiative) which is a citizen's group that conducts foot patrols to promote safety within the Indigenous community.
- TBPS Community Policing Branch is meeting with the NAN Inquest Coordinator this week to discuss joint-patrols—to include a possible schedule, process and point of contact for patrols.
- Concerned citizens have contacted the TBPS wanting to participate in the foot patrols. We are working on how to connect them with the Bear Clan, and get them the required training as well.
- Meeting with NAN in the two weeks to discuss Recommendation 94 which names both parties to develop a joint protocol on community search teams.
  
- Since the fall of 2016, the TBPS conducts focused daily foot patrols along city waterways and recreational trails which have been previously identified as high risk areas.
- The TBPS has collaborated with the City of Thunder Bay's Safety Audit Committee. Three safety audits occurred during the week of May 15, 2017. These looked at 3 high risk areas near city waterways. The results will be reviewed on June 9, 2017.
- TBPS Constable Pilley (author of our Waterway Project Plan), has drafted a letter and information sheet to distribute to the public who live in the area or use the waterway trails to share information about the recent river safety audits. These citizens will be asked for help in maintaining the wellbeing/safety of users of these beautiful, natural spaces (see attached). These will be forwarded on to Lee-Ann Chevrette for her input prior to being disseminated.
- The TBPS and the LCBO have formed a working task force to look at the issue of "runners" who are second party purchasers and are providing alcohol to minors. This Project Plan is still active, with officers from Community Services Branch and Uniform Patrol working together to identify second party purchasers, and lay appropriate charges.
- The "runners" task force is meeting June 21, 2017 to review draft protocols for reporting incidents to police, as well as LCBO's awareness campaign (posters).
- The TBPS has partnered with NAPS, Matawa, DFC and NNEC to fly officers to northern First Nation communities to provide insights to students as they make the transition to an urban community.
- The TBPS is providing advice and guidance to the 211 call reporting group. This initiative will assist members of the public to report incidents of racism in Thunder Bay.



## ***Inquest Update for City Council from the Thunder Bay Police Service***

- While the TBPS was not named in the recommendations for youth programs, we have our Aboriginal Liaison Unit, School Resource Officers and Primary Zone Officers working with youths in the community (with and thru the City of Thunder Bay). These efforts include the youth hubs and school programs (ie Kinsmen Youth Programming and Aboriginal Youth Leadership Program).