



MEETING: Committee of the Whole

DATE: Tuesday, January 18, 2022

Reference No. 15/53

OPEN SESSION in S.H. Blake Memorial Auditorium at 5:01 p.m.

Committee of the Whole - Special Session (2022 Capital & Operating Budget)

Chair: Councillor Mark Bentz

ELECTRONIC PARTICIPATION: OFFICIALS:

Mayor Bill Mauro
Councillor Albert Aiello
Councillor Mark Bentz
Councillor Shelby Ch'ng
Councillor Andrew Foulds
Councillor Cody Fraser
Councillor Trevor Giertuga
Councillor Brian Hamilton
Councillor Rebecca Johnson
Councillor Kristen Oliver
Councillor Aldo Ruberto
Councillor Peng You

Krista Power, City Clerk
Katie Piché, Council & Committee Clerk

OFFICIALS - ELECTRONIC PARTICIPATION:

Norm Gale, City Manager
Linda Evans, General Manager – Corporate Services
& Long Term Care & City Treasurer
Kerri Marshall, General Manager – Infrastructure &
Operations
Karen Lewis, General Manager – Development &
Emergency Services
Lee Mesic, Administrator – Pioneer Ridge
Kayla Dixon, Director, Engineering & Operations
Michelle Warywoda, Director - Environment
Emma Westover, Director – Financial Services
Jack Avella, Manager – Corporate Information
Technology
Cory Halvorsen, Manager – Parks & Open Spaces
Matt Pearson, Manager – Central Support
Jason Sherband, Manager – Solid Waste &
Recyclables
Ian Spoljarich, Manager – Roads (Acting)
Moirra Gallagher, Accountant – Financial Services

DISCLOSURES OF INTEREST

CONFIRMATION OF AGENDA

Confirmation of Agenda - January 18, 2022 - Committee of the Whole - Special Session

MOVED BY: Councillor Shelby Ch'ng
SECONDED BY: Councillor Cody Fraser

WITH RESPECT to the January 18, 2022 Committee of the Whole – Special Session meeting, we recommend that the agenda as printed, including any additional information and new business, be confirmed.

CARRIED

REPORTS OF MUNICIPAL OFFICERS

Proposed 2022 Operating and Capital Budget

Report R 1/2022 (Corporate Services & Long Term Care - Financial Services) relative to the Proposed 2022 Operating and Capital Budget.

Memorandums Received Relative to Report R 1/2022

Memorandum from Emma Westover, Director – Financial Services, dated December 20, 2021 attaching detailed agendas for January 18, 20, 26 and February 1, 2022 meetings, 2022 Budget Executive Summary, 2022 Tax Supported Operating and Capital Budget, and 2022 Rate Supported Operating & Capital Budget was distributed separately on Monday, December 20, 2021.

Memorandum from Emma Westover, Director – Financial Services, dated December 20, 2021 relative to 2022 Budget Executive Summary – Updated Pages 7, 8 & 9 was distributed separately on Monday, December 20, 2021.

Memorandum from Emma Westover, Director – Financial Services, dated December 15, 2021 relative to 2022 estimated Reserves and Reserve Fund balances was distributed separately on Monday, December 20, 2021.

Memorandum from Emma Westover, dated January 4, 2022 attaching the 2022 Budget Community Handbook was distributed separately on Monday, December 20, 2021.

Confidential Memorandum from Kristie Sinclair, Accountant – Financial Services dated December 20, 2021 relative to Wage Contingency in 2022 Proposed Tax Supported Budget was distributed separately to Members of Council and EMT on Monday, December 20, 2021.

Memorandum from Director – Financial Services Emma Westover, dated January 14, 2022 relative to 2022 Opening Proposed Budget Update – Growth was distributed separately on Friday, January 14, 2022.

Memorandum from Director – Financial Services Emma Westover, dated January 14, 2022 relative to Proposed 2022 Budget Amendments was distributed separately on Friday, January 14, 2022.

Memorandum from Accountant – Financial Services Kristie Sinclair, dated January 14, 2022 relative to Proposed 2022 Budget Amendment – Community Youth & Cultural Funding was distributed separately on Friday, January 14, 2022.

Memorandum from Director – Financial Services Emma Westover, dated January 11, 2022 relative to Tax Supported FTE Overview, for information was distributed separately on Monday, January 17, 2022.

Resolution to Receive the Proposed 2022 Operating and Capital Budgets

MOVED BY: Mayor Bill Mauro
SECONDED BY: Councillor Shelby Ch'ng

WITH RESPECT to Report R 1/2022 (Corporate Services & Long-Term Care – Financial Services), we recommend that the proposed 2022 Operating and Capital budgets for tax and rate supported operations be received for the consideration of Committee of the Whole.

CARRIED

Budget Report R 1/2022 Resolution

Resolution as contained in Report R 1/2022:

MOVED BY: Mayor Bill Mauro
SECONDED BY: Councillor Shelby Ch'ng

WITH RESPECT to Report R 1/2022 (Corporate Services and Long Term Care - Financial Services), we recommend that the proposed 2022 Operating and Capital budgets for tax and rate supported operations be received for consideration of Committee of the Whole;

AND THAT the 2022 General Municipal Tax Supported Operating Budget be approved at \$329,162,500 gross and \$248,155,100 net;

AND THAT the following Business Improvement Area levies be approved:

- | | | |
|----|----------------------------|-----------|
| 1. | Waterfront District B.I.A. | \$101,500 |
| 2. | Victoria Avenue B.I.A. | \$60,000; |

AND THAT the 2022 General Municipal Tax Supported Capital Budget be approved at \$121,069,700 gross with financing as follows:

Capital Financed by the Tax Levy (before EIRP and Debenture)	72,280,000	
Enhanced Infrastructure Renewal Program (EIRP)	8,440,600	
Less Debenture Debt	<u>(63,284,400)</u>	
Net Capital Financed by the Tax Levy		\$17,436,200
Debenture Debt (Annual)		\$7,284,400
Debenture Debt (Special – Police Building)		\$56,000,000
Reserve & Reserve Funds:		
Fifty-Five Plus Centre Endowment	25,000	
Capital General	3,310,000	
Capital Transit	35,200	
Corporate Information Technology	412,100	
Clean Green and Beautiful	220,000	
Corporate Energy Innovation	50,000	
Dedicated Gas Tax (Obligatory)	2,056,084	
Equipment Replacement	540,000	
EMS Vehicle & Equipment	855,000	
Canada Community Building Fund (Obligatory)	13,424,700	
Ontario Community Infrastructure Fund (OCIF)	5,816,100	
Recreation Trails	39,500	
Renew Thunder Bay	650,000	
		\$27,433,684
Subsidy:		
Disaster Mitigation & Adaptation Funding	767,000	
FedNor Grant	296,096	
Investing in Canada Infrastructure Program (ICIP) - Transit Stream	6,839,660	
Provincial Grants – Miscellaneous	792,004	
		\$8,694,760
Other Sources:		
Capital carry forward	85,000	
Recoveries and fees	2,549,300	
Canadian Tire Jump Start	750,000	
Other	<u>836,356</u>	<u>\$4,220,656</u>

Total 2022 Gross Tax Supported Capital Budget

\$121,069,700

AND THAT contributions to Capital reserve funds supported by the tax levy be approved at \$2,301,700;

AND THAT the 2022 Solid Waste (Landfill Operations) Operating Budget be approved at \$3,011,300 gross expenditure and \$1,239,500 net income, with a contribution to the Landfill reserve fund to result in \$0 net profit;

AND THAT the 2022 Solid Waste (Landfill Operations) Capital Budget be approved at \$460,900 gross, with the Landfill reserve fund as the source of financing;

AND THAT the 2022 Wastewater Operating Budget be approved at \$15,087,800 gross expenditure and \$6,296,800 net income, with a contribution to the Sewer Rate reserve fund to result in \$0 net profit;

AND THAT the 2022 Wastewater Capital Budget be approved at \$14,430,500 gross, with financing from the Sewer Rate reserve fund (\$5,922,500), debenture debt (\$8,000,000) and Disaster Mitigation & Adaptation grant funding (\$508,000);

AND THAT the 2022 Waterworks Operating Budget be approved at \$19,940,200 gross expenditure and \$8,033,300 net income, with a contribution to the Waterworks reserve fund to result in \$0 net profit;

AND THAT the 2022 Waterworks Capital Budget be approved at \$12,606,000 gross, with financing from the Waterworks reserve fund (\$8,406,000) and debenture debt (\$4,200,000);

AND THAT the 2022 Prince Arthur's Landing – Boater Services Operating Budget be approved at \$342,200 gross expenditure and \$92,600 net income, with a contribution to the Marina (Boater Services) reserve fund to result in \$0 net profit;

AND THAT the 2022 Prince Arthur's Landing – Boater Services Capital Budget be approved at \$360,000 gross, with financing from the Marina (Boater Services) reserve fund (\$60,000) and debenture debt (\$300,000);

AND THAT the following User Fee increases and new fees be approved;

1. Child Care –2.0-2.8% increase in fees;
2. Transit – \$2.50 increase to adult monthly pass fee, effective April 1, 2022;
3. Recreation & Culture – various user fee changes on average 2.8% increase;
4. Recreation & Culture – various new user fees such as advertising fees at arenas, new fitness and swim lesson, additional child care fees at Canada Games Complex (CGC) and new swim lane fees at CGC;
5. Supply Management – weigh scale fee increased by 1.1%;
6. Revenue – new user fees added for water final disconnection notice and water service representative property visit – no turn off fee;

7. Long Term Care and Senior Services – Jasper single tenant fee – per day to increase 6.0% and Jasper double tenant fee – per day to increase 6.4%;
8. Long Term Care and Senior Services – fees for extra tenant meals (per meal) to increase 9.8% and guest meals (per meal) to increase 9.0%;
9. Long Term Care and Senior Services – Meals on Wheels (per meal) fee to increase 10.3%;
10. City Solicitor & Corporate Counsel – Registrations fee to increase by 2.0%;
11. Planning – majority of user fees to increase by 2.0%;
12. Engineering – \$5 increase to multiple user fees including tender package, engineering development standards documentation, heavy/oversize load permits, driveway permit applications, and street closures application processing;
13. Engineering – Subdivision Agreement Review & Administration to Final Acceptance – Per Stage fee to increase by 2.0%;
14. Parks – fee for adult organized league activities (charge per team for season) – outdoor rinks to increase by 2.0%;
15. Parks – some cemetery and campground user fees to increase by approximately 2.8% on average;
16. Parks – some recreation facilities fees to increase by approximately 2.8% on average;
17. Parks – new user fees added for Pool 6 including cruise ship docking, passenger fees and miscellaneous services;
18. Parks – golf - various user fee increases, reduction of \$0.89 (16.8%) to pull cart (round) fee and removal of golf Season pass for adults and older adults double (Monday to Friday until 4:00pm) fee and removal and replacement of 9 and 18 Hole Golf Power Cart Fees (round) with Power Cart Trail Fee (round);
19. Solid Waste – Multi-residential and Commercial pickup fees to increase by \$0.50 per pickup;
20. Solid Waste – tonnage charge for loads over 120kg to increase by 3% from \$81.64 to \$84.09/tonne;
21. Solid Waste – Other user fees including dumping charges (excluding passenger vehicles), non-residential user pay schedule (per trip), special commodities over 200kg and minimum charge and weight certificate for vehicle for waste requiring pit handling increased by approximately 3% on average;
22. Parking Authority – parkade monthly rates will increase from \$62.50/month to \$65.00/month effective June 2022;
23. Waterworks fixed and volumetric charges to increase by 3.0% effective April 1, 2022;
24. Other Waterworks charges related to consumption and services to be increased by 3.0% effective April 1, 2022;
25. Wastewater surcharge to remain at 90% of water fixed and volumetric charges;
26. Wastewater – new user fee added for Emergency/After-Hours/Weekend/Holiday Laboratory Opening Fee based on cost recovery;
27. Prince Arthur’s Landing – Boater Services fees to increase by 5% on average effective April 1, 2022;

AND THAT the “Additional Financial Disclosure Requirements Pursuant to Ontario Regulation 284/09” be received for information purposes;

AND THAT any necessary By-laws be presented to Council for ratification including By-laws related to user fee changes.

Amendment to Budget - Reclassify Capital Funding

Memorandum from Director – Financial Services Emma Westover, dated January 14, 2022 relative to Proposed 2022 Budget Amendments was distributed separately on Friday, January 14, 2022.

MOVED BY: Councillor Shelby Ch'ng
SECONDED BY: Councillor Aldo Ruberto

WITH RESPECT to Report R 1/2022 (Corporate Services and Long Term Care – Financial Services) Proposed 2022 Operating and Capital Budget we recommend moving \$230,000 from “other” revenue to “Federal Grants - Miscellaneous” in the Capital Budget.

CARRIED

Amendment to Budget - Direction of Tbaytel Excess Dividend

MOVED BY: Councillor Andrew Foulds
SECONDED BY: Councillor Albert Aiello

WITH RESPECT to Report R 1/2022 (Corporate Services and Long Term Care - Financial Services) Proposed 2022 Operating and Capital Budget we recommend that the provision to the Stabilization Reserve Fund be increased by \$250,000 and the provision to the General Capital Reserve Fund be decreased by the same amount.

CARRIED

Amendment to Budget - Insurance Premiums

MOVED BY: Councillor Andrew Foulds
SECONDED BY: Councillor Aldo Ruberto

WITH RESPECT to Report R 1/2022 (Corporate Services and Long Term Care - Financial Services) Proposed 2022 Operating and Capital Budget we recommend that the tax supported budget be amended to decrease insurance premiums by \$449,300 gross and \$299,400 net;

AND THAT the rate Waterworks budget be amended to decrease insurance premiums by \$nil gross, \$28,700 net;

AND THAT the Wastewater budget be amended to increase insurance premiums by \$nil gross, \$28,500 net;

AND THAT the Solid Waste – Landfill Operations budget be amended to decrease insurance premiums by \$nil gross, \$2,700 net.

CARRIED

Amendment to Budget - Additional Ontario Community Infrastructure Fund

MOVED BY: Mayor Bill Mauro
SECONDED BY: Councillor Andrew Foulds

WITH RESPECT to Report R 1/2022 (Corporate Services and Long Term Care - Financial Services) Proposed 2022 Operating and Capital Budget we recommend that the Ontario Community Infrastructure Fund Provincial Grant be increased by \$4,183,900 and the provision to the obligatory Ontario Community Infrastructure Fund Reserve Fund be increased by the same amount.

CARRIED

TAB 7 - OUTSIDE BOARDS

Thunder Bay District Health Unit

Medical Officer of Health Dr. Janet DeMille and Thunder Bay District Health Unit Director - Corporate Services Lance Dyll appeared before MS Teams and responded to questions.

Lakehead Region Conservation Authority

Amendment to Budget - Lakehead Regional Conservation Authority Board Levy

MOVED BY: Councillor Andrew Foulds
SECONDED BY: Mayor Bill Mauro

WITH RESPECT to Report R 1/2022 (Corporate Services and Long Term Care - Financial Services) Proposed 2022 Operating and Capital Budget we recommend that the Lakehead Regional Conservation Authority Board budget be increased by \$700.

CARRIED

TAB 4 - CORPORATE SERVICES & LONG TERM CARE

GENERAL CORPORATE REVENUE & EXPENDITURES

TAB 6 - INFRASTRUCTURE & OPERATIONS - TAX SUPPORTED

Amendment to Budget - Increase to Infrastructure Funding

Memorandum from General Manager – Infrastructure & Operations Kerri Marshall, dated January 13, 2022 relative to Recommended Budget Amendment – Increase to Infrastructure Funding was distributed separately on Friday, January 14, 2022.

Confidential memorandum from General Manager – Infrastructure & Operations Kerri Marshall, dated January 13, 2022 relative to Infrastructure Funding was distributed to Council, City Manager, City Solicitor and EMT only on Thursday, January 13, 2022.

MOVED BY: Councillor Brian Hamilton
SECONDED BY: Councillor Andrew Foulds

WITH RESPECT to the Memorandum from K. Marshall, General Manager - Infrastructure & Operations dated January 13th, 2022, we recommend that \$175,000 of Railway Crossing Improvements and \$20,100 of Traffic Signal Communications be funded from the OCIF Reserve Fund instead of Capital out of Revenue;

AND THAT Dawson Rd – Ada Avenue to Dog Lake Road be partially funded with \$800,000 of NORDS funds instead of OCIF Reserve Fund;

AND THAT Balmoral St PHASE IV – Lithium to Beverly be advanced in the Road Network Improvement capital budget from 2023 to 2022 and be funded by \$4.7M from the OCIF Reserve Fund;

AND THAT \$88,800 OCIF Reserve Funds for 2022 be allocated to Enhanced Residential Road Work;

AND THAT the 2022 Capital and Operating Budgets be amended to include the addition of four FTEs to support the delivery of the expanded capital program resulting in an increase to the Engineering operating budget of \$195,100;

AND THAT any necessary By-laws be presented to City Council for ratification.

CARRIED

Amendment to Budget – Engineering & Operations (Fish Ladder Improvements)

At the January 17, 2022 Committee of the Whole meeting, a motion relative to the above noted was referred to the 2022 Budget for consideration.

Memorandum from Director – Engineering & Operations Kayla Dixon, dated January 13, 2022 relative to NorthShore Steelhead Association – Request for Fishway Design costs, for information distributed separately on Friday, January 14, 2022.

Memorandum from City Clerk Krista Power, dated January 17, 2022, relative to re-presentation of the Fish Ladder Improvement motion was distributed separately on Monday, January 17, 2022.

MOVED BY: Councillor Andrew Foulds
SECONDED BY: Mayor Bill Mauro

WITH RESPECT to the presentation by the North Shore Steelhead Association on January 10, 2022, we recommend that the request for \$27,000 for fish ladder improvements be referred to the 2022 Infrastructure & Operations budget meeting on January 18, 2022 for Council’s consideration;

AND THAT Administration provide any necessary information for the budget meeting relative to the capital improvements of the fish ladder;

AND THAT any necessary by-laws be presented to Council for ratification.

Amendment - Fish Ladder Improvements

MOVED BY: Councillor Andrew Foulds
SECONDED BY: Mayor Bill Mauro

WITH RESPECT to the Fish Ladder Improvements, we recommend that the following be added to the first paragraph:

“AND THAT the total cost for this project be funded by the levy.”

CARRIED

Amendment 2 - Fish Ladder Improvements

MOVED BY: Councillor Shelby Ch'ng
SECONDED BY: Councillor Peng You

WITH RESPECT to Fish Ladder Improvements, we recommend that the following paragraph be added after the first paragraph:

“AND THAT \$12,000 of the total cost be funded from the MAT Reserve Fund.”

CARRIED

Amended Resolution – Engineering & Operations (Fish Ladder Improvements)

MOVED BY: Councillor Andrew Foulds
SECONDED BY: Mayor Bill Mauro

WITH RESPECT to the presentation by the North Shore Steelhead Association on January 10, 2022, we recommend that \$15,000 for fish ladder improvements be funded through the levy;

AND THAT \$12,000 for fish ladder improvements be funded from the MAT Reserve Fund;

AND THAT any necessary by-laws be presented to Council for ratification.

CARRIED

Amendment to Budget – Engineering & Operations (Parkdale Growth Area Secondary Plan Study)

MOVED BY: Councillor Cody Fraser
SECONDED BY: Mayor Bill Mauro

WITH RESPECT to Report R 1/2022 (Corporate Services and Long Term Care – Financial Services) Proposed 2022 Operating and Capital Budget we recommend funds from the Parkdale Additional Access Municipal Class Environmental Assessment Study line item be used to fund the Parkdale Growth Area Secondary Plan Study Project.

CARRIED

Amendment to Budget – Engineering & Operations (Playground Equipment and Structures Funding Correction)

Memorandum from Director – Engineering & Operations Kayla Dixon, dated January 12, 2022 relative to Playground Equipment and Structures Funding Correction was distributed separately on Friday, January 14, 2022.

MOVED BY: Councillor Albert Aiello
SECONDED BY: Councillor Andrew Foulds

WITH RESPECT to the Memorandum from K. Dixon, Director - Engineering & Operations dated January 12th, 2022, and Report R 1/2022 (Corporate Services and Long Term Care - Financial Services) Proposed 2022 Operating and Capital Budget we recommend that the Proposed 2022 Operating and Capital Budget be amended to reduce the 2022 Gross Capital Budget by \$750,000 and Other Revenue Canadian Tire Jump Start be removed as a source of financing of \$750,000;

AND THAT any necessary By-laws be presented to City Council for ratification.

CARRIED

Amendment to Budget – Parks & Open Spaces (Wayfinding Signage)

Memorandum from Councillor Aldo Ruberto, dated January 13, 2022, containing a motion relative to Increase in Budget for Wayfinding Signage distributed separately on Monday, January 17, 2022.

MOVED BY: Councillor Aldo Ruberto
SECONDED BY: Councillor Andrew Foulds

WITH RESPECT to Report R 1/2022 (Corporate Services and Long Term Care - Financial Services) Proposed 2022 Operating and Capital Budget we recommend that the Proposed 2022 Operating and Capital Budget be amended to provide an addition of \$64,675 to the Infrastructure and Operations Capital Budget for the purpose of installation of wayfinding signage at Centennial Park as outlined Report 165/2021;

AND THAT any necessary by-laws be presented to City Council for ratification.

CARRIED

Amendment to Budget – Parks & Open Spaces (Over Committed Canada Community Building Fund)

MOVED BY: Councillor Brian Hamilton
SECONDED BY: Councillor Shelby Ch'ng

WITH RESPECT to Report R 1/2022 (Corporate Services and Long Term Care - Financial Services) Proposed 2022 Operating and Capital Budget we recommend that the Pool 6 Trail project be removed and the Waterfront Trail project be reduced by \$240,000. As a result the Gross Tax Supported Capital Budget will be reduced by \$740,000.

CARRIED

TAB 8 - INFRASTRUCTURE & OPERATIONS - RATE SUPPORTED

Amendment to Budget – Solid Waste & Recyclables (Adjustment to One-Time COVID-19 for Landfill)

MOVED BY: Mayor Bill Mauro
SECONDED BY: Councillor Albert Aiello

WITH RESPECT to Report R 1/2022 (Corporate Services and Long Term Care - Financial Services) Proposed 2022 Operating and Capital Budget we recommend that the one-time transfer from the Stabilization Reserve Fund to the Solid Waste (Landfill Operations) Operating Budget be reduced by \$4,100.

CARRIED

Amendment to Budget – Environment (Private Lead Water Service Replacement Financial Assistance Program)

Memorandum from Director – Environment Michelle Warywoda, dated January 14, 2022, containing a recommendation relative to Private Lead Water Service Replacement Financial Assistance Program – Amendment to Proposed 2022 Water Budget was distributed separately on Monday, January 17, 2022.

MOVED BY: Councillor Andrew Foulds
SECONDED BY: Councillor Brian Hamilton

WITH RESPECT to the Memorandum from Michelle Warywoda, Director – Environment dated January 14, 2022, City Council authorizes an amendment to the proposed 2022 rate supported waterworks budget to fund ten (10) Private Lead Water Service Replacement grants through an increase to the provision from the Waterworks Capital Reserve Fund in the amount of \$10,000;

AND THAT any necessary by-laws be presented to City Council for ratification.

Amendment – Private Lead Water Service Replacement Financial Assistance Program

MOVED BY: Councillor Andrew Foulds
SECONDED BY: Councillor Brian Hamilton

WITH RESPECT to Private Lead Water Service Replacement Financial Assistance Program, we recommend that twenty (20) Private Lead Water Service Replacement grants in the amount of \$20,000 be funded instead of ten (10) grants in the amount of \$10,000.

CARRIED

Amended Resolution – Environment (Private Lead Water Service Replacement Financial Assistance Program)

MOVED BY: Councillor Andrew Foulds
SECONDED BY: Councillor Brian Hamilton

WITH RESPECT to the Memorandum from Michelle Warywoda, Director – Environment dated January 14, 2022, City Council authorizes an amendment to the proposed 2022 rate supported waterworks budget to fund twenty (20) Private Lead Water Service Replacement grants through an increase to the provision from the Waterworks Capital Reserve Fund in the amount of \$20,000;

AND THAT any necessary by-laws be presented to City Council for ratification.

CARRIED

Prince Arthur's Landing Boater Services

ADJOURNMENT

At 8:41 p.m. it was consensus of Committee to recess until Thursday, January 20, 2022 at 5:00 p.m.